Independent Auditors' Report & Financial Statements

December 31, 2014



# **December 31, 2014**

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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Council City of Frontenac, KS

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Frontenac, Kansas, as of and for the year ended December 31, 2014, and the related notes to the financial statement.

#### Management's responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1 to meet the financial reporting requirements of the State of Kansas. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the City of Frontenac, Kansas to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Frontenac, Kansas as of December 31, 2014, or changes in financial position and cash flows thereof for the year then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Frontenac, Kansas, as of December 31, 2014 and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

#### Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basis financial statement) as a whole. The summary of regulatory basis expenditures -actual and budget, individual fund schedules of regulatory basis receipts and expenditures-actual and budget, schedule of regulatory basis receipts and expenditures-agency funds, as listed in the table of contents, are presented for analysis and are not a required part of the basis financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America, In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Nonica R. Kellogg, CPA, LLC SPAJJC

Frontenac, Kansas August 15, 2015

City of Frontenac, Kansas

Summary of Cash Receipts, Expenditures and Unencumbered Cash For the Year Ended December 31, 2014

Ending Cash and Investment Balance	99,790	28,181	5,355	139,600	109,317	286,705	47,338	716,286	491,413 264,731
and	es.							4	<del>и</del> и
Outstanding Encumbrances and Accounts Payable	- \$	ı	ı		1	•	•	₽	
Unenumbered Ending Cash and Investment Balance	062'66	28,181	5,355	139,600	109,317	286,705	47,338	716,286	
Enc	↔							↔	
Transfer In (Out)	(99,151)	1	50,000	64,151	ı	(15,000)	•	ا ب	
SS.	SS	76	റ്റ		91	4	ا ای	II II	
Expenditures	\$ 2,355,588	90,297	75,980		334,516	503,314	431,162	\$ 3,790,857	
Cash Receipts	\$ 2,358,344	101,002	21,794	ı	427,027	550,942	388,762	\$ 3,847,871	
Beginning Cash and Investment Balance,	\$ 196,185	17,476	9,541	75,449	16,806	254,077	89,738	\$ 659,272	
₩.,	! 						ļ	II	
Funds	General Fund	Special Kevenue Funds Special Highway	Special Parks & Recreation	Special Equipment Reserve Debt Service Funds	Bond & Interest Enterprise Funds	Water	Sewer	Total	Composition of Cash and Investments: Checking Account Certificate of Deposits

Total Cash and Investments Less Agency Fund (Meter Deposits)

756,144 39,858 716,286

The notes to the financial statements are an integral part of this statement.

# Summary of Expenditures - Actual and Budget For the Year Ended December 31, 2014

Funds	Certified Budget	xpenditures in Current Year	F	/ariance- avorable nfavorable)
General Funds	 2,568,925	\$ 2,454,739	\$	114,186
Special Revenue Funds				
Special Highway	95,684	90,297		5,387
Special Parks & Recreation	86,800	75,980		10,820
Debt Service Funds				
Temporary Note	-	-		-
Bond & Interest	409,753	334,516		75,237
Enterprise Funds				
Water	577,348	518,314		59,034
Sewer	453,281	431,162		22,119_
Total	\$ 4,191,791	\$ 3,905,008	\$	286,783

## SPECIAL HIGHWAY FUND

# Summary of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2014

	20	13 Actual	20	14 Actual	20 <sup>-</sup>	14 Budget	Fa	ariance- vorable avorable)
Cash Receipts:				,				
Taxes and Shared Revenue:								
State Allocations	\$	89,086	\$	89,177	\$	89,450	\$	(273)
County Allocations	\$	11,384	\$	11,825		11,020		805
Miscellaneous	•	•				•		0
Total Cash Receipts	\$	100,470	\$	101,002	\$	100,470	\$	532
Expenditures: Personal Service Contractual Service Commodities Capital Outlay	\$ \$ \$	69,922 10,904 7,702	\$ \$ \$	70,050 9,140 11,107	\$	73,900 13,620 8,164	\$	3,850 4,480 (2,943)
Other Miscellaneous Expense	<u> </u>	88,528	\$	00.207	\$	95,684	\$	5,387
Total Expenditures	\$	00,520	<u>\$</u>	90,297	Ψ	33,004	Ψ	5,567
	Φ	-	Ψ	-				
Receipts Over (Under) Expenditures	\$	11,942	\$	10,705	\$	4,786	\$	5,919
Unencumbered Cash, Beginning	\$	5,534	\$	17,476				
Unencumbered Cash, Ending	\$	17,476	\$	28,181				

#### SPECIAL PARKS AND RECREATION FUND

Summary of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

Cash Receipts:	2013 Actual	2014 Actual	2014 Budget	Variance- Favorable (Unfavorable)
Taxes and Shared Revenue:				
Liquor tax	\$ 9,479	\$ 8,934	\$ 7,084	\$ 1,850
County Allocations	-	-	600	(600)
Charges for Services - Pool	11,854	11,339	21,000	(9,661)
Miscellaneous Revenue, Reimbursements	2,178	1,521	-	1,521
Transfers From Other Funds	50,000	50,000	71,200	(21,200)
Total Cash Receipts	\$ 73,511	\$ 71,794	\$ 99,884	\$ (28,090)
Expenditures:				
Personal Service	\$ 33,106	\$ 35,151	\$ 44,000	\$8,849
Commodities	11,143	15,535	9,800	(5,735)
Contractual Service	26,270	14,493	16,000	1,507
Capital Outlay	335	10,801	17,000	6,199
Miscellaneous	368		-	-
Total Expenditures	\$ 71,222	\$ 75,980	\$ 86,800	10,820
Receipts Over (Under) Expenditures	\$ 2,289	\$ (4,186)	\$ 13,084	\$ (17,270)
Unencumbered Cash, Beginning Restated	7,474	9,541		
Unencumbered Cash, Ending	\$9,763	\$5,355		

#### **GENERAL FUND**

# Summary of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2014

	20	13 Actual		14 Actual	20	14 Budget	F	ariance- avorable favorable)
Cash Receipts:	-						•	
Taxes and Shared Revenue:								
Ad Valorem Property Tax	\$	627,683	\$	640,753	\$	638,431	\$	2,322
Motor Vehicle (& RV) Tax		98,631		96,727		96,226		501
Franchise Tax		397,827		475,727		475,000		727
Liquor Tax		0		0		7,084		(7,084)
Sales and Use Tax		837,628		882,280		850,000		32,280
Licenses and Permits		10,720		13,307		14,700		(1,393)
Fines, Forfeitures and Penatities		107,355		77,097		115,000		(37,903)
Miscellaneous		96,271		96,339		90,000		6,339
Investment Income		1,733		719		3,000		(2,281)
Rent / Sale of Property		135,300		0		100,400		(100,400)
Donations		12,875		26,625		12,500		14,125
Insurance and Other Reimbursements		40,960		48,770		36,000		12,770
Sugar Creek CDBG		0		0		34,998		(34,998)
Miscellaneous Grants		28,500		Ô		,		0
Total Cash Receipts	\$	2,395,483	\$	2,358,344	\$	2,473,339	\$	(114,995)
Total Gasti Necelpts	_Ψ_	2,000,100		2,000,011			<del> </del>	( , )
Expenditures:								
General Government	\$	656,578	\$	741,814	\$	725,000	\$	(16,814)
Police Department		584,785		634,544		650,000		15,456
Fire Department		153,004		176,229		183,585		7,356
Municipal Court		198,574		205,070		200,000		(5,070)
Civil Defense		14,910		12,929		15,000		2,071
Street Department		173,718		228,508		300,000		71,492
Cemetery		13,097		18,202		25,000		6,798
Street Lighting		37,060		43,262		50,000		6,738
Debt Service-KDOT Revolving Loans		82,260		11,226		- · · · · · · · · · · ·		(11,226)
Miscellaneous		105,326		173,533		192,000		18,467
Grant Participation		22,736		2,736		7,500		4,764
Cultural Activities		5,329		3,838		5,300		1,462
Engineering		85,303		95,197		100,000		4,803
Economic Development		00,000		8,500		15,540		7,040
•		0		0,000		0		0
Grant Project Expense Transfer to Other Funds		100,000		99,151		100,000		849
	<u> </u>	2,232,680	\$	2,454,739	\$	2,568,925	\$	114,186
Total Expenditures	<u> </u>	2,232,000	<u> </u>	2,404,739	Ψ	2,000,920	Ψ	114,100
Receipts Over (Under) Expenditures	\$	162,803	\$	(96,395)	\$	(95,586)	\$	(809)
Unencumbered Cash, Beginning, Restated	\$	45,699	\$	196,185				
Unencumbered Cash, Ending	\$	208,502	\$	99,790				

#### **BOND & INTEREST FUND**

# Summary of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2014

	2013	2014	2014 Budget	Variance- Favorable (Unfavorable)
Cash Receipts:				
Taxes and Shared Revenue:				
Ad Valorem Property Tax	\$ 205,658	\$ 257,565	\$ 259,705	\$ (2,140)
Motor Vehicle (& RV) Tax	32,273	33,157	31,559	1,598
Special Assessments	80	1,005	1,500	(495)
Water and Sewer	0	0	18,450	(18,450)
Lease Rental Income and Misc	39,417_	135,300	149,600	(14,300)
Total Cash Receipts	\$ 277,428	\$ 427,027	\$ 460,814	\$ (33,787)
Expenditures: Debt Service Total Expenditures	\$ 285,396 \$ 285,396	\$ 334,516 \$ 334,516	\$ 409,753 \$ 409,753	\$ 124,357 \$ 124,357
Receipts Over (Under) Expenditures	\$ (7,968)	\$ 92,511	\$ 51,061	\$ (158,144)
Unencumbered Cash, Beginning	\$ 24,774	\$ 16,806		
Unencumbered Cash, Ending	\$ 16,806	\$ 109,317		

#### **EQUIPMENT RESERVE FUND**

Summary of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2014

Ocale Baselinter	2013	2014 Actual	2014 Budget	Variance- Favorable (Unfavorable)
Cash Receipts: Taxes and Shared Revenue: Investment Income Transfer From Other Funds Total Cash Receipts	\$ - 	\$ - 64,151 \$ 64,151	\$ - - \$ -	\$ - - \$ -
Expenditures: Capital expenditures Total Expenditures	-	<u> </u>	\$ <u>-</u> \$ -	\$ <u>-</u> \$ -
Receipts Over (Under) Expenditures		64,151	<u> </u>	\$ -
Unencumbered Cash, Beginning		75,449		
Restatement of Beginning Balance	-			
Unencumbered Cash, Ending	<u> </u>	\$139,600		

## **SEWER FUND**

Summary of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2014

	2013 Actual	_2014 Actual_	2014 Budget	Variance- Favorable (Unfavorable)
Cash Receipts:				A (00 700)
Utility Charges	\$ 381,286	\$ 388,297	\$ 409,000	\$ (20,703)
Miscellaneous Revenue	6,665	465	15,000	(14,535)
Proceeds from KDHE Loan	0	0	35,000	(35,000)
Transfer From Other Funds	50,000	-	50,000	
Total Cash Receipts	\$ 437,951	\$ 388,762	\$ 509,000	\$ (70,238)
Expenditures: Personal Services Contractual Services Commodities Capital Outlay Debt Service Miscellaneous Total Expenditures	\$ 104,711 50,865 27,156 19,579 185,967 1,200 \$ 389,478	\$ 65,179 76,458 35,805 58,415 194,105 1,200 \$ 431,162	\$ 99,636 52,700 36,000 65,000 199,945 - \$ 453,281	\$ 34,457 (23,758) 195 6,585 5,840 (1,200) \$ 22,119
Receipts Over (Under) Expenditures	\$ 48,473	\$ (42,400)	\$ 55,719	\$ (48,119)
Unencumbered Cash, Beginning, Restated	35,817	89,738		
Unencumbered Cash, Ending	\$84,290	\$47,338		

#### WATER FUND

# Summary of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2014

	2013 Actual	2014 Actual	2014 Budget	Variance- Favorable (Unfavorable)
Cash Receipts: Utility Charges	\$ 526,301	\$ 530,688	\$ 546,950	\$ (16,262)
Sales Tax Collected	Ψ 020,001	ψ 000,000 -	3.900	(3,900)
Connects and Disconnects	18,270	15,724	13,400	2,324
Miscellaneous Revenue	13,470	4,530	31,400	(26,870)
Proceeds from KDHE Loan Fund	· •	-	-	-
Proceeds from Water Loan/CDGB	<u>-</u>	<u>-</u> _	-	
Total Cash Receipts	\$ 558,041	\$ 550,942	\$ 595,650	\$ (44,708)
Expenditures: Personal Services Contractual Services Commodities Miscellaneous Capital Outlay Debt Service and KDHE Reimbursement Transfer to Other Fund Total Expenditures	\$ 187,064 98,610 105,536 9,982 68,381 10,362 0 \$ 479,935	\$ 183,375 103,840 85,652 10,872 99,575 20,000 15,000 \$ 518,314	\$ 166,682 90,400 81,450 0 180,000 58,816 0 \$ 577,348	\$ (16,693) (13,440) (4,202) (10,872) 80,425 38,816 (15,000) \$ 59,034
Receipts Over (Under) Expenditures	\$ 78,106	\$ 32,628	\$ 18,302	\$ 14,326
Unencumbered Cash, Beginning, Restated	175,971	254,077		
Restatement of Beginning Balance	0	0		
Unencumbered Cash, Ending	\$254,077	\$286,705		

## METER DEPOSIT FUND Summary of Cash Receipts and Cash Disbursements For the Year Ended December 31, 2014

	Beginning	Cash	Cash	Ending Cash
	Cash Balance	Receipts	Disbursements	Balance
Meter Deposits	\$ 30,887	\$ 10,5 <u>77</u>	\$ 1,606	\$ 39,858

#### NOTES TO FINANCIAL STATEMENTS

## **December 31, 2014**

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

- A. Reporting Entity: The City of Frontenac is a municipal corporation governed by an elected eight-member council. The City has considered whether any other organizations should be included in the reporting entity based upon the significance of their operation or financial relationships with the City, and has determined no other outside organizations should be included as a component unit in the City's financial statements.
- B. <u>Basis of Accounting</u>: The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an inter-fund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

The municipality has obtained a waiver from generally accepted accounting principles which allows the municipality to revert to the statutory basis of accounting.

- C. Departures from Generally Accepted Accounting Principles: The basis of accounting described above results in a financial statement presentation which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expense; liabilities such as deferred revenue and matured principal and interest payable; and reservations of fund balance are not presented. Under generally accepted accounting principles, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures, as reported, do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. Fixed assets that account for land, buildings, and equipment owned by the municipality are not presented in the financial statements. Also, long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.
- D. <u>Investments</u>: Investments are recorded at cost. Investment gains and losses are recognized upon disposition of the security or the occurrence of a permanent decline in market value.

#### NOTES TO FINANCIAL STATEMENTS

### **December 31, 2014**

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Pooled Cash</u>: The City maintains various bank accounts and certificates of deposit for its pooled cash. Each fund's equity in these accounts is presented as "cash and investments" in the statements. Interest income is recorded in the General and Utility Funds.

#### **NOTE 2: DEPOSITS AND INVESTMENTS**

Collateral is required for demand deposits and certificates of deposit. The market value of the collateral must equal 100% of the deposits in excess of deposit insurance. Obligations that may be pledged as collateral are of the same type as authorized for investment by the City. Obligations pledged to secure deposits are delivered to the safekeeping division of the custodial bank.

At December 31, 2014, the City had deposits, including certificates of deposit, of \$918,495, 100% of which was covered by federal depository insurance and/or collateralized by U.S. Government or agency securities subject to joint custody safekeeping receipts issued by the custodial financial institution, which was not the pledging institution, as required by Kansas statutes.

The City had no investments at December 31, 2014.

State law (KSA 12-1675 to 12-1678) allows monies not otherwise regulated by statute to be invested in:

- 1. Temporary notes or no fund warrants of the City of Frontenac.
- 2. Time deposits, open accounts or certificates of deposit with maturities of not more than two years in commercial banks which have offices located in the City of Frontenac.
- Time certificates of deposit with maturities of not more than two years in state or federally chartered savings and loan associations or federally chartered savings banks which have offices located in the City of Frontenac.
- 4. Repurchase agreements (for direct obligations of or obligations insured as to principal and interest by the U.S. Government or U.S. Government agencies) with commercial banks, state or federally insured chartered savings and loan associations or federally chartered savings banks which have offices located in the City of Frontenac.

### NOTES TO FINANCIAL STATEMENTS

### **December 31, 2014**

## NOTE 2: DEPOSITS AND INVESTMENTS (Continued)

- 5. U.S. Treasury bills or notes with maturities not exceeding two years, purchased from any state or national bank, state or federally chartered savings and loan association or federally chartered savings bank with offices within the State of Kansas or the Federal Reserve Bank of Kansas City, Missouri.
- 6. The municipal investment pool fund established in K.S.A. 12-1677a.
- 7. Investments authorized in accordance with the conditions prescribed in K.S.A. 12-1677b.
- 8. Multiple municipal client investment pools managed by the trust departments of commercial banks which have offices in Crawford County.

Cash and investments, Per Bank, at December 31, 2014, were:

Deposits:	
Checking accounts	\$653,764
Certificates of deposit	\$264,731
Total	\$918,495

Total cash and investments, after deducting outstanding checks and deposits in transit was \$756,144 at December 31, 2014.

K.S.A. 9-1401 establishes the depositories which may be used by the Government. The statute requires banks eligible to hold the Government's funds have a main or branch bank in the county in which the Government is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The Government has no other policies that would further limit interest rate risk.

#### NOTES TO FINANCIAL STATEMENTS

### **December 31, 2014**

#### NOTE 3: BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempt by statute), debt service funds, and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st
- 2. Publication in local newspaper on or before August 5<sup>th</sup> of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. The budget information for the general fund in the accompanying financial statements is from amended budget amounts.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting modified further by the encumbrance method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds and trust funds.

### NOTES TO FINANCIAL STATEMENTS

### **December 31, 2014**

#### NOTE 4: LONG-TERM DEBT

On April 26, 2013, the City issued \$1,365,000 in general obligation refunding bonds, series 2013A for the advance refunding of a portion of the 2005 series general obligation bond issuance, (series 2005A bonds maturing in the years 2016 to 2024) and the full payment of the following debt issuances of the City of Frontenac: Kansas Department of Health and Environment (KDHE) loan number 2434, Kansas Department of Transportation loan number TR 087 and TR 0130.

Following is a detailed listing of the municipality's long-term debt including capital leases:

Debt Issue	Date Issued	Original Amount	Interest Rate
G.O. Bonds Series 2013	05-01-13	\$1,365,000	2.00%-2.10%
G.O. Bonds Series 2010	09-15-10	\$ 250,000	2.50%-4.75%
G.O. Bonds Series 2005	05-01-05	\$1,812,000	3.40%-6.25%
G.O. Bonds Series 2008	04-01-08	\$1,885,000	2.85%-4.85%
KDHE Revolving 1345-01	12-04-08	\$2,688,832	3.44%
Capital Leases:	<u>Date Issued</u>	Original Amount	Interest Rate
2012 Backhoe	09-25-12	\$ 87,604	3.30%
2012 Chevy Silverado	04-05-12	\$ 30,281	3.25%
2013 Excavator	09-20-13	\$ 24,741	4.30%
2013 Chevy Impala	04-04-13	\$ 23,225	2.89%
2015 Chevy Silverado	04-14-14	\$ 36,000	3.50%

# NOTES TO FINANCIAL STATEMENTS

# **December 31, 2014**

# NOTE 4: LONG-TERM DEBT (Continued)

The following is a summary of changes in the long term debt for the year ended December 31, 2014:

	Principal Outstanding 12/31/2013	Additions Principal Drawdow	& In	Outstanding
Gen. Obligation Bonds				
Series 2013	\$1,295,000		\$0 \$90,0	
Series 2010	\$186,000		\$0 \$ 23,0	
Series 2005	\$125,000		\$0 \$60,0	•
Series 2008	\$1,585,000		\$0 \$75,0	00 \$1,510,000
KDHE Revolve 1345-01	\$637,616		\$0 151,34	\$486,272
Total G.O. Bonds &		•		
Revolving Loans	\$3,828,616		\$0 \$399,3	44 \$3,429,272
	Beginning	Additions	Reductions	Ending
	Principal	to	Of	Principal
	Outstanding	Principal	Principal	Outstanding
Capital Leases:				
'12 Backhoe	\$66,534	\$0	\$10,684	\$55,850
'12 Chevy Silverado	\$13,828	\$0	\$10,314	\$3,514
'13 John Deere Excavator	\$23,626	\$0	\$9,364	\$14,262
'15 Chevy Silverado	\$0	\$36,000	\$11,114	\$24,886
,				
'13 Chevy Impala	\$17,418	\$0	\$6,847	\$10,571
Total Capital Leases	\$121,406	\$36,000	\$48,323	\$109,083
Total Debt	\$3,950,022	\$36,000	\$447,667	\$3,538,355

### NOTES TO FINANCIAL STATEMENTS

**December 31, 2014** 

#### **NOTE 4: LONG-TERM DEBT (Continued)**

# Kansas Department of Health and Environment Revolving Loans

At December 31, 2014, the City had one loan outstanding with the Kansas Department of Health and Environment (KDHE), project number 1345-01. Project number 2434 was paid off in its entirety in 2013 in conjunction with the Series 2013 General Obligation Refunding Funding bonds issued April 26, 2013. Project number 1345-01 had a principal balance of \$637,616 issued for water pollution control improvements and requires an annual payment of \$171,988. Future minimum total payments on this loan are as follows:

	Principal	Interest	Total
Year 2015	\$156,595	\$15,393	\$171,988
Year 2016	\$162,027	\$9,961	\$171,988
Year 2017	\$167,650	\$4,337	\$171,987
Total	\$486,272	\$29,691	\$515,963

### G.O. Bonds

The annual debt service requirements on general obligation bonds at December 31, 2014 were as follows:

	General Obligation Bonds		
Year	Principal	Interest	Total
2015	\$259,000	\$95,159	\$354,159
2016	\$265,000	\$87,892	\$352,892
2017	\$256,000	\$81,609	\$337,609
2018	\$268,000	\$75,005	\$343,005
Thereafter	\$1,895,000	\$322,288	\$2,217,288
Totals	\$2,943,000	\$661,953	\$3,604,953

#### NOTES TO FINANCIAL STATEMENTS

### **December 31, 2014**

### NOTE 4: LONG-TERM DEBT (Continued)

#### <u>Leases</u>

The City's future minimum lease payments on its leases as of December 31, 2014 were as follows:

2015	\$48,125
2016	\$26,384
2017	\$18,228
2018	\$16,852
2019	\$ 9,540
Future minimum lease payments Less: Interest Present value of future minimum lease payments	\$119,129 (\$10,046) \$109,083

### NOTE 5: DEFINED BENEFIT PENSION PLAN

Plan Description: The City of Frontenac, KS participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit plan as provided by K.S.A. 74-4901 et seq. KPERS provides retirement benefits, group life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas, Suite 100; Topeka, KS 66603) or by calling 1-888-275-5737.

Funding Policy: K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary. Member-employees' contributions are withheld by their employer and paid to KPERS according to provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. KPERS employer rate established State law sets a limitation on annual increases in the 5.31% of covered salary. The City of Frontenac, KS employer contributions to KPERS for the year ended December 31, 2014 was \$77,548 equal to the required contributions for each year.

# NOTES TO FINANCIAL STATEMENTS

**December 31, 2014** 

### NOTE 6: COMPENSATED ABSENCES

The City's policy is to pay employees for vacation leave for up to 12 days per year for the first 10 years of service, 18 days per year for service 11 to 15 years, 21 days for service between 16 and 20 years and a maximum of 24 days per year for those with 20 years and more of service to the City. Employees are paid for any unused vacation leave upon termination. Employees also have the right to be paid for up to 40 hours of unused vacation leave each year if requested by December 1 of each year.

The City's employees also earn eight hours of sick leave for each full month of service. There is no limit to the amount of sick leave hours which may be accumulated. An employee shall not be paid for any unused sick leave upon termination of employment.

#### **NOTE 7: COMMITMENTS**

#### John Deere Building

The City entered into a lease for a building which is sub-leased to a non-profit entity. The City has made improvements to the building which the sub-lessee has agreed to reimburse if the term of the sub-lease is not carried to its full term. Both the lease and the sub-lease can be terminated with appropriate notice in June, 2007. The City has an option to buy the building with previous lease payments (minus interest at an annual rate of 7%) being applied to the option purchase price of \$300,000. The City's lease payments are \$2,000 per month and they sub-lease the building for \$3,000 per month. After June, 2007, the lease is cancelable by the City each six months.

# **NOTE 8: CONCENTRATIONS OF CREDIT RISK**

Credit is extended to utility customers on a partially-secured basis with a cash deposit required at the inception of service.

#### NOTE 9: RISK MANAGEMENT

The City is exposed to various risks of loss from torts; theft of, damage to; and destruction of assets; business interruption; errors and omissions; employee injuries and illness; natural disasters; and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

#### NOTES TO FINANCIAL STATEMENTS

**December 31, 2014** 

#### **NOTE 10: INTERFUND TRANSFERS**

In compliance with K.S.A. 12-101(a) and K.S.A. 12-825(d), the following operating transfers were as follows for the year ended December 31, 2014:

From	То	Amount
General Fund	Park & Recreation Fund	\$50,000
General Fund	Equipment Reserve Fund	\$49,351
Water Fund	Equipment Reserve Fund	\$15,000

## NOTE 11: EVALUATION OF SUBSEQUENT EVENTS

The organization has evaluated subsequent events through August 15, 2015, the date which the financial statements were available to be issued.

# NOTE 12: Buckeye Estates Construction Phase III

At December 31, 2014, \$8,819 was held at a local bank, in the name of the City, for the purpose of holding private monies on behalf of the Buckeye Estates Construction Phase III development. The account is used to pay expenses on behalf of the development of the subdivision and provides tax exempt status for the construction of the subdivision. The City will take ownership of the infrastructure once the project is complete. Based on the nature of the funds, the City has chosen not to include the balance on the financial statements as they are merely acting as a custodian of the funds.

City of Frontenac Frontenac, Kansas

We have audited the financial statements of the City of Frontenac, Kansas, for the year ended December 31, 2014. Professional standards require that we provide you with the following information related to our audit.

#### Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter, our responsibility, as described by professional standards, is to plan and perform the audit to obtain reasonable, but not absolute, assurance about whether the financial statements are free of material misstatement and are fairly presented in accordance with the statutory basis of accounting, another comprehensive basis of accounting, other than generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

As part of our audit, we considered the internal control of the City of Frontenac, Kansas. Such considerations were soley for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the organization's compliance with certain provisions of laws, regulations, contracts and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

#### Significant Accounting Policies

Management has the responsibility for selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application.

The significant accounting policies used by the City are described in Note 1 to the financial statements. No new accounting policies were adopted by the City and the application of existing policies was not changed during 2014. We noted no transactions entered into by the City during 2014 that were both significant and unusual, and of which, under professional standards, I am required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

#### **Corrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. We have been informed that management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### **Disagreement with Management**

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the Auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated August 15, 2015.

#### **Consultation with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with me to determine that the consultant has all of the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters including the application of the accounting principles and auditing standards, with management each year prior to retention as the City's retention as auditor. However, this discussion occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Difficulties Encountered in Performing the Audit**

We encountered no difficulties in dealing with management in performing our audit.

This communication is intended solely for the information and use of the City of Frontenac, Kansas and grantor agencies assisting the Organization and should be not used by anyone other than these intended parties.

Monica & Hellozz PA FfC Monica R Kellogg, CPA, LLC

Frontenac, Kansas

August 15, 2015

City of Frontenac Frontenac, Kansas

In planning and performing our audit of the financial statements of the City of Frontenac, Kansas, as of and for the year ended December 31, 2014, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is a more than remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Organization's internal control. We consider the following to be a significant deficiency:

The City does not have formal policies and procedures in place for the review and approval of all employee City credit card transactions. We recommend the City implement policies and procedures providing for the review and approval of all monthly employee credit card purchases to reduce the risk of misappropriation of City funds.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. This communication is intended solely for the information and use of management and the board of directors and is not intended to be, and should not be, used by anyone other than those specified parties.

Monica Kellogg, CPA, LLC

Frontenac, Kansas

August 15, 2015